



# SPD 2021 ANNUAL REPORT



Christopher Domagalski, Chief of Police  
1315 N. 23rd Street, Suite 101 Sheboygan, WI 53081

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# OUR VISION

## For Sheboygan

To be the safest community  
of its size in the United States.





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# OUR MISSION

is to be the model of excellence in policing by working in partnership with the community and others to:

FIGHT crime, the fear of crime and disorder;

ENFORCE laws while safeguarding the constitutional rights of all people;

PROVIDE quality service to all our residents and visitors; and

CREATE a work environment in which we recruit, train and develop an exceptional team of employees.







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# OUR VALUES

Integrity

Teamwork

Leadership

Competence

Accountability

Professionalism



City of  
**Sheboygan**  
spirit on the lake.

Mayor Ryan Sorenson  
City Administrator Todd Wolf

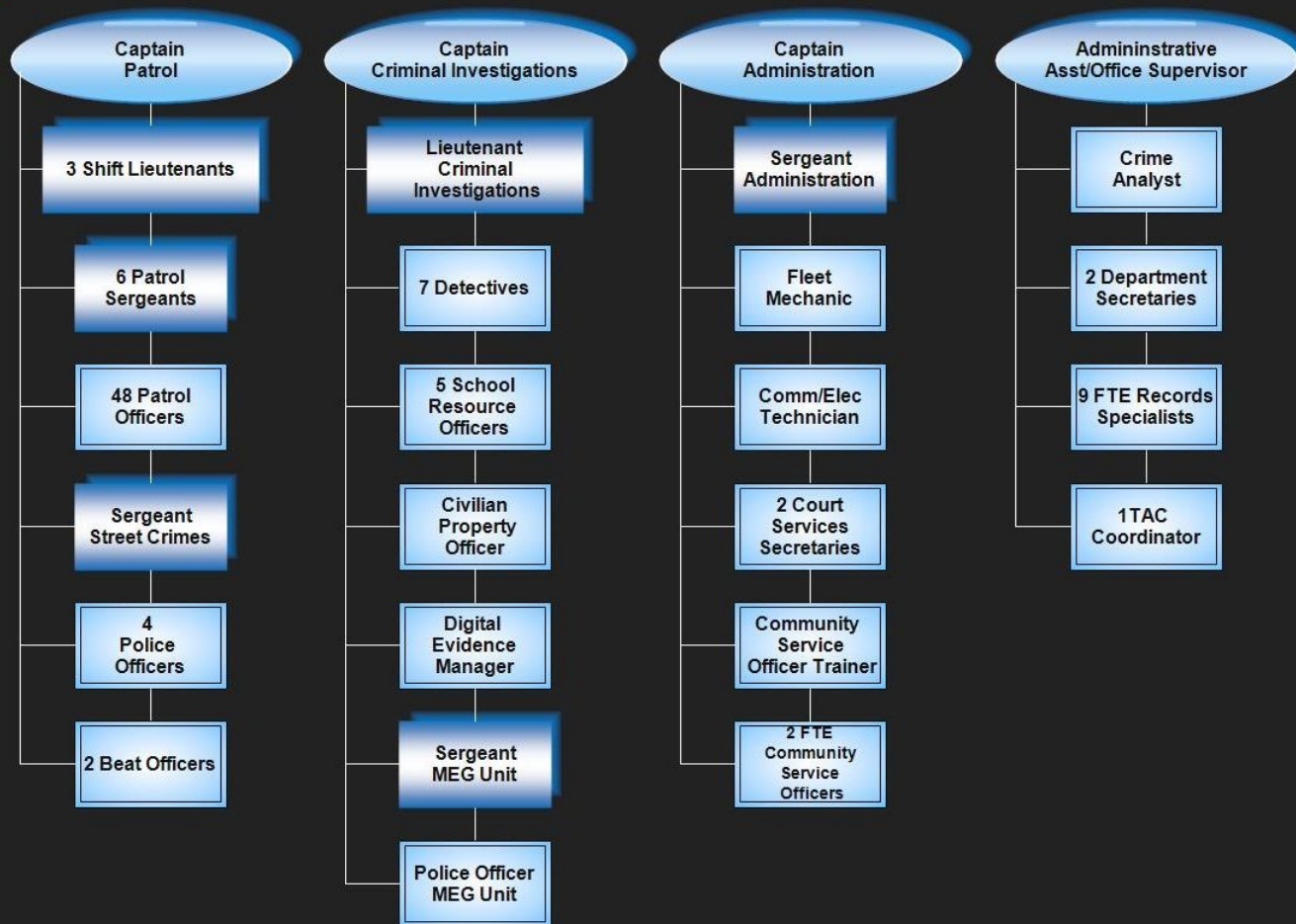
District	Wards	Aldersperson
1	1, 2	Barb Felde
2	3, 4	Roberta Filicky-Peneski
3	5, 6	Amanda Salazar
4	7, 8	Betty Ackley
5	9, 10	Markus Savaglio

District	Wards	Aldersperson
6	11, 12	Dean Dekker
7	13, 14	Grazia Perrella
8	15, 16	Leslie Laster
9	17, 18	Trey Mitchell
10	19, 20	Andre Walton



**Chief of Police**

# 2021 Table of Organization



# POLICE & FIRE COMMISSION

## 2021-2022

President Robert Lettre, Sr.

Secretary Andrew Hopp

Commissioner Jeanne Kliejunas

Commissioner Larry Samet

Commissioner Gerald Jones



# Message from the Chief

The Sheboygan Police Department annual report is herein presented for your review. The report provides a snapshot of the Police Department's accomplishments, challenges and key activities.

During 2021 we spent a large amount of our time and resources responding to community needs and impacts related to the pandemic. We continued to see that the availability of in-person treatment and support services for those in the community needing assistance with mental health and substance use disorders was restricted or cut back in response to the pandemic. A significant amount of our calls for service involved responding to check welfare calls, assists and complaints related to mental health or substance use issues, including a 30% increase in involuntary commitments during the year.

In response to this need we focused on strengthening our partnerships with community service providers and advocating for additional resources and new response models such as a co-responder model to try to intervene in these situations with services before they reach a crisis point. The demand for these types of calls severely taxes our resources and restricts our ability to focus on other community issues such as traffic enforcement and neighborhood disorder.

During 2021 our partnership with the Lakeshore Regional Child Advocacy Center grew as they expanded the services they deliver from offices within the Sheboygan Police Department by operating on multiple days a week.

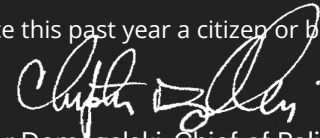
In spite of the challenges we faced, we still experienced a reduction in Part 1 crimes during 2021 with 841 reported crimes in comparison to 973 in 2020 and 945 in 2019. The 841 Part 1 crimes reported in 2021 represents a 50% reduction from the 1,690 reported in 2012. We also continued to see a positive trend in accidents with 1,365 reported in 2021 in comparison to 1,340 in 2020 and 1,592 in 2019.

During 2021 we invested in our community relationships by successfully holding a Citizen's Academy class, a Junior Police Academy, a one-day High School Academy, a Community Conversation, a Unity Walk and a Community BBQ with BACO (Black-American Community Outreach), National Night Out and numerous neighborhood events.

I remain grateful for the opportunity to work with the amazing sworn and professional staff of the Sheboygan Police Department. I am thankful for the inspiration they provide and the professionalism, competence and teamwork they have demonstrated during this past year. I am extremely proud of their work and the difference they make daily in our city. I am also thankful for the strong partnership and support we receive from all city departments and the political leadership in our city.

Finally, we are grateful and blessed to have the privilege to work in such an amazing community. More than once this past year a citizen or business has reached out to lift our spirits at just the right time and we are very thankful for all of you!

Sincerely,



Christopher Domagalski, Chief of Police



# 2022 Sheboygan Police Department Goals

## Goal # 1 – Reduce Crime, Fear and Disorder

**Activities:** Effectively apply CompStat principles in our daily work.  
Focus on prevention and asking the next question to identify and solve problems.  
Use crime analysis to create intelligence for use in directing police resource decisions.  
Continue partnerships to address blight, revitalize neighborhoods and grow community.  
Use data to drive enforcement efforts related to traffic safety.  
Identify prolific offenders and work with Health and Human Services, non-profits, Prosecutors, the Courts and Probation and Parole to connect them with treatment and support services and/or develop criminal cases for prosecution.  
Continue involvement with the Sheboygan County Treatment Courts and activities that support universal screening, assessment and the development of treatment, monitoring and support services.

**Expected Outcomes:** Maintain or reduce Part 1 Crimes including an overall Part 1 Crimes target of 900.  
Individual crime targets as follows: Robbery  $\leq 10$ , Aggravated Assaults  $\leq 100$ , Burglary  $\leq 100$  and Theft  $\leq 800$ .  
Total Accidents  $\leq 1500$ .  
High Visibility Education and Enforcement deployments = 12.  
Pounds of prescription drugs collected  $\geq 1200$ .

# 2022 Sheboygan Police Department Goals

## Goal # 2 – Build Community Trust

**Activities:** Increase department messaging through the coordinated and timely release of information.  
Build neighborhood capacity by continuing to promote neighborhood associations.  
Increase direct contact with citizens through neighborhood meetings, park and walk, and bicycle patrols.  
Identify community issues and address through collaborative approach at the neighborhood level.  
Continue ongoing efforts to educate the public and coordinate messaging and enforcement around community threats such as drug and alcohol abuse, and distracted and reckless driving.  
Coordinate and hold more than 50 neighborhood meetings.  
Maintain and leverage beat officer positions.

**Expected Outcomes:** An informed community with greater awareness of department activity.  
Enhanced relationships and greater understanding of the police role across the community.  
Increase in collaborative problem solving with the community.  
Increase in police legitimacy.

# 2022 Sheboygan Police Department Goals

## Goal # 3 – Create an Organization that Embraces Innovation and Creates Opportunities to Improve

- Activities:**
- Continue evaluation of workflow and position responsibilities to support department activities and mandates.
  - Improve process efficiency.
  - Continue training and redesign of associated processes and responsibilities.
  - Implement new digital platforms (body worn, squad and interview room) to increase stability, efficiency and reliability.
  - Place 7 new vehicles into service including 2 hybrid models.
  - Complete transition to ESRI GIS platform for crime analysis.
  - Emphasize the connection of department values to daily decision making.
  - Practice the judicious and impartial use of police authority.
  - Use shift briefings and roll call time to share priority information and follow-up.
- Expected Outcomes:**
- Create public value by operating within the authorized budget and working towards continuous improvement.
  - Improved stability, efficiency and reliability of digital platforms.
  - More dependable systems and enhanced customer service.
  - Clear internal expectations and procedural justice.
  - Increase in voluntary compliance with community norms, decrease in use of force and increase in police legitimacy.
  - Increased situational awareness and effectiveness.

# 2022 Sheboygan Police Department Goals

**Goal # 4** – Enhance Employee Culture and Morale and Create an Environment Where Employees Have a Heightened Sense of Pride in the Organization.

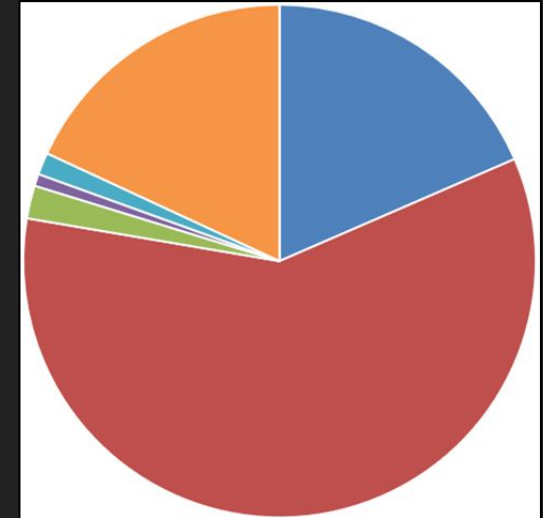
**Activities:** Ensure goals and objectives are set for all employees during evaluation process and tie evaluation to organizational goals and personal development plan. Focus on professional development.  
Celebrate successes of the organization.  
Deliver key training across the department: including minimal facts, professional communication, legal updates, Crisis Intervention Training, Integrating Communications and Tactics (ICAT), and supervisory development.  
Continue Leadership in Police Organization training for all levels of the department and increase ownership of problems and concerns.  
Continue ARMOR Academy, resiliency, peer support, and officer wellness activities.

**Expected Outcomes:** Increased camaraderie, pride and trust among all Police Department employees.  
Enhanced employee motivation, satisfaction and pride in the organization.  
Healthier and more resilient workforce.  
Enhanced relationships.

# SPD Budget

	2017	2018	2019	2020	2021
Administration	\$2,059,242.70	\$1,623,855.00	\$2,176,022.00	\$2,380,261.00	\$2,339,784.00
Patrol	\$7,082,247.02	\$7,054,479.00	\$6,875,771.00	\$7,620,779.00	\$7,665,276.00
Fleet Maintenance	\$227,927.00	\$252,281.00	\$217,371.00	\$267,505.00	\$256,777.00
Parking Enforcement	\$94,900.73	\$125,002.00	\$92,536.00	\$98,301.00	\$98,548.00
Facility	\$161,909.79	\$170,290.00	\$165,398.00	\$179,500.00	\$183,749.00
Criminal Investigation Division	\$1,975,949.68	\$2,191,366.00	\$2,120,141.00	\$2,329,618.00	\$2,363,045.00
<b>Total Budget</b>	<b>\$11,602,177.00</b>	<b>\$11,417,273.00</b>	<b>\$11,647,239.00</b>	<b>\$12,875,964.00</b>	<b>\$12,907,179.00</b>

## 2021 Budget





# Internal Investigations



31 internal investigations were conducted in 2021. Of those investigations, 24 were initiated by the Department, and 7 were citizen complaints.

## DEPARTMENT INITIATED INTERNAL INVESTIGATIONS BY YEAR

INVESTIGATIVE FINDINGS	2017	2018	2019	2020	2021
SUSTAINED	15	15	10	11	20
NOT SUSTAINED	1	0	2	1	0
UNFOUNDED	1	1	1	1	2
EXONERATED	0	0	3	3	0
NO FORMAL COMPLAINT	0	0	0	0	2
<b>TOTAL</b>	<b>17</b>	<b>16</b>	<b>16</b>	<b>16</b>	<b>24</b>

Sustained = The allegation is supported by sufficient proof.

Not Sustained = The evidence is not sufficient to prove or disprove the allegation.

Unfounded = The allegation is false or otherwise not based on valid facts.

Exonerated = The incident that occurred or was complained against was lawful and proper.

# Internal Investigations



## CITIZEN COMPLAINTS BY YEAR

INVESTIGATIVE FINDINGS	2017	2018	2019	2020	2021
SUSTAINED	2	1	2	2	0
NOT SUSTAINED	0	0	3	1	2
UNFOUNDED	1	2	1	5	0
EXONERATED	0	2	3	3	5
NO FORMAL COMPLAINT	0	2	1	0	0
<b>TOTAL</b>	<b>3</b>	<b>7</b>	<b>10</b>	<b>11</b>	<b>7</b>

Sustained = The allegation is supported by sufficient proof.

Not Sustained = The evidence is not sufficient to prove or disprove the allegation.

Unfounded = The allegation is false or otherwise not based on valid facts.

Exonerated = The incident that occurred or was complained against was lawful and proper.

# Use of Force



USE OF FORCE BY YEAR	2017	2018	2019	2020	2021
DEADLY FORCE	0	0	1*	1	0
DISPLAY FIREARM	62	89	75	72	51
DISPLAY ELECTRONIC CONTROL DEVICE	47	38	25	27	27
DEPLOY ELECTRONIC CONTROL DEVICE	15	7	8	15	13
EMPLOY ACTIVE COUNTERMEASURES	8	5	6	11	5
APPLY HOBBLE DEVICE	7	3	5	7	6
DEPLOY SPECIALTY IMPACT MUNITIONS	1	1	0	1	1
DEPLOY OLEORESIN CAPSICUM SPRAY	1	0	3	4	2
DEPLOY IMPACT WEAPON (BATON)	N/A	N/A	0	1	0
CANINE BITE	0	0	0	0	0
<b>TOTAL</b>	<b>141</b>	<b>143</b>	<b>122</b>	<b>139</b>	<b>105</b>

\* Task Force Officer Incident, Ashland, WI

# Search Warrants



BY YEAR	2017	2018	2019	2020	2021
January	9	7	10	8	4
February	10	14	16	8	9
March	10	17	18	5	5
April	7	11	9	9	7
May	3	11	21	16	5
June	11	9	9	10	7
July	8	9	8	6	7
August	8	13	9	8	4
September	4	6	6	4	5
October	11	12	8	4	6
November	9	12	10	4	3
December	9	5	3	13	6
Total	99	126	127	95	68

Search Warrants are utilized to obtain evidence related to a criminal offense.

A search warrant is not only obtained for a person or place, but can also be for records and digital data found on electronic devices.

# New Hires in 2021

6 new officers joined the SPD in 2021. Officers Tyler Matelski and Rachel Smith took the oath in March. Officers Jordan Stoelb, Stephen Schuldes, Armen Megan and Joshua Becker were all sworn in during August.



Officer Tyler Matelski



Officer Rachel Smith



Officer Jordan Stoelb



Officer Stephen Schuldes



Officer Armen Megan



Officer Joshua Becker



# New Hires in 2021

7 new civilian staff joined the SPD in 2021.

We welcomed Digital Evidence Manager Laura Bushey, Fleet Operations Mechanic Ryan Prue, LTE Records Specialist Clerk Janice Koepsell, and Chaplain William Bulson.

Rodolfo Monarrez, Tottie Escobar and Marcus Renzelman also joined the Sheboygan Police Department as Community Service Officers.



Laura Bushey



Ryan Prue



Janice Koepsell



Chaplain William Bulson



CSO Rodolfo Monarrez



CSO Tottie Escobar



CSO Marcus Renzelman

# 2021 Retirees

We said goodbye to four dear friends as they retired from the Department, all in January of 2021.

Paula Haelfrisch retired after more than 33 years with the department. Russ Schreiner retired after more than 27 years of working with us. Captain Kurt Brasser and Detective Cameron Stewart both had more than 30 years with the SPD when they retired.



Paula Haelfrisch



Russ Schreiner



Captain Kurt Brasser



Detective Cameron Stewart

# SPD K9 Unit

The K9s assist officers in many different work-related needs. Their special skills include traffic stops, search warrants, tracks, school searches, and article searching. The Unit also provides community presentations highlighting skills and accomplishments. The K9 unit not only helps locate suspects trying to avoid apprehension, but more importantly our K9 teams are often called up to help locate vulnerable persons throughout Sheboygan County.

The SPD K9 Unit worked diligently in 2021 and was used 570 times. The uses included 498 vehicle sniffs, 9 demonstrations, 30 suspect tracks, 6 school sniffs, 17 building searches for humans, and 10 area searches.

The K9s recovered 13.4 lbs of Marijuana, 9 ounces of Cocaine, 3 lbs of Methamphetamine, 8 grams of Heroin, 7 grams of Fentanyl, 74 doses of Ecstasy, 18 grams of psilocybin mushrooms, and 128 pieces of drug paraphernalia. In addition, 12 illegal firearms were located and \$106,246 in illegal funds were seized. 443 felony, misdemeanor, and ordinance charges were issued as a result of K9 sniffs.



Officer Heimerl  
and K9 Grimm

Officer Taylor  
and K9 Max





## ADMINISTRATIVE SERVICES DIVISION

Captain Steve Cobb

The Administrative Services Division is responsible for a variety of support services throughout the department. This includes documenting the training of all department members, recruiting and screening candidates to fill entry level Police Officer positions, managing the police facility, managing the offices of the Sergeant of Administration, Court Services Division, Police Fleet Services, Radios and Communications, and the Volunteer in Police Service Corps.

The Sergeant of Administration is responsible for managing individual members' training, supervising the department's Community Service Officers and School Crossing Guards, managing the department's parking enforcement and traffic functions, and coordinating the Sheboygan Police Citizens Academy.

The Court Services office manages the transfer of all case information between the Police Department and either the City Attorney's office or the Sheboygan County District Attorney's office. This office ensures that there is an efficient transfer of case information and scheduling between the SPD and our prosecuting authorities.

The Police Fleet consists of 38 different motor vehicles. Our fleet manager is responsible for general maintenance and repairs of all vehicles. In addition, each year, the fleet manager is responsible for conversion of newly purchased vehicles into Police Vehicles.

The primary responsibility of the Radio and Electronic Technician is working in support of the Sheboygan County Radio system to ensure that there is an effective radio communications network in place. This involves radio service to over 300 mobile and portable radios that function within the City. In our role as a County partner in this project, our technician supports any radios on our County network. In addition, this office maintains the 911 emergency phone systems, all radio, paging and emergency alert equipment for the City of Sheboygan, and manages the City of Sheboygan telephone network. Working in conjunction with the IT Department, the radio and communications technician maintains several communication and security networks throughout the city. In addition, this position manages mobile data systems for the police department, and services and installs electronic equipment throughout the department.

# TRAINING AND CAREER DEVELOPMENT

Over the course of 2021, we supported department goals by providing training that recognizes the need to develop a coordinated tactical response with other first responders in the City. Officers attended 32 hours of in-service, which provided training in the following areas:

- Use of Force: Duty to Intercede
- Mobile Field Force response
- Range Qualifications
- Fraud Investigations
- Anti-Harassment Policy training
- Fair and Impartial Policing
- Domestic Violence Investigations
- Police Strategy: 8 hours of Problem Oriented Policing Technique
- Emergency Vehicle Operations and Pursuit Intervention Techniques

Aside from department in-service, several officers attended additional training focusing on individual development.

Over **6,835** hours of training were provided for sworn personnel, an average of 82 hours per officer.

**32** hours of in-service training were provided to all sworn personnel.

**1** Officer attended 720-hour recruit academy.

**3** members of the Police Department attended Leadership in Police Organizations academy.



**10** average hours of policy training were provided per employee through the use of daily training bulletins.

ADMINISTRATIVE SERVICES DIVISION



In our ongoing efforts to maintain compliance with the Juvenile Justice Delinquency Prevention Act, we continued training of officers and auditing of all juveniles held securely at the Sheboygan Police Department. New policy and training led to only **3 secure juvenile holds** at the Sheboygan Police Facility, a reduction from 203 (98.5%) from when auditing began in 2015.



Managed hiring processes that resulted in the hiring of **4 Police Officers** and **1 Fleet Mechanic** during calendar year 2021, and **6 Police Officers, 1 Radio Communications Technician** and **1 Court Services Secretary** to begin employment January, 2022.



Managed the installation of HVAC control system.



Managed the installation of Access Controls.



Converted **6 new vehicles** into Police Service.

## ADMINISTRATIVE SERVICES DIVISION





The Administrative Services section oversees the Volunteers in Police Service program. V.I.P.S. provided a variety of support services until the volunteer members were put on hiatus for their safety during the COVID-19 pandemic.

During 2021, VIPS donated **830** hours

VIPS are led by Coordinator Penny Weber, who has been able to continue helping the Department by working remotely. Other members who volunteered during part of 2021 were Mary Ann Dickfoss, Barb Strauss, Doug Strauss and Mandilynn Race.

Volunteers also include our three current police department chaplains, Chaplain Ethan Tews, Chaplain Michael Thomas and Chaplain William Bulson. The Sheboygan Police Chaplaincy program was developed to serve as a resource to provide spiritual and emotional support to members of the department, their families and members of the public.



**ADMINISTRATIVE SERVICES DIVISION**



## CRIMINAL INVESTIGATIONS DIVISION

Captain James Veese

The Criminal Investigation Division encompasses the Detectives, School Resource Officers, MEG Unit, the Property/Evidence Officer and the Digital Evidence Manager. The Division is responsible for the more complex investigations including homicide, robbery, sexual assault, identity theft, forgery and burglary.

2021 brought change to the Criminal Investigation Division. Capt. Brasser retired and Capt. Veese returned as Divisional Commander. In addition, Officer Todd Danen was promoted to Detective, Officer Israel Deutsch was selected as the new School Resource Officer for Farnsworth Middle School, and Officer Jonathan Smith was selected as the new School Resource Officer for Urban Middle School.

As schools opened, the School Resource Officers along with SASD staff worked to assist students in acclimating to a structured school environment. Persistence and patience along with a friendly presence was key. Educational social media videos were developed early in 2021 to enlighten parents about what their children view and address safety concerns. The Junior Police Academy was also conducted over the course of two sessions.

In 2021, the Criminal Investigation Division handled priority investigations and the number of cases assigned were consistent with 2020. The investigations primarily were sexual assaults, exploitation of children, robbery, burglary, fraud, theft and overdose deaths. Supervision continues to monitor sex offender waivers and handled 43 submissions. Division personnel also developed and provided instruction to other members of the department on law enforcement skills, practices and techniques. Understanding the importance of developing junior officers and refreshing veterans on updates, detectives held sessions on runaway reports, collecting and packaging narcotics, firearms tracing, and sexual assault evidence coding. In addition, personnel provided equipment and trained nine officers as Evidence Technicians. Community outreach was consistent throughout the year, with 21 radio interviews were conducted at WHBL on crime prevention topics and two additional outreach events were held.



Breakdown of the Cases Assigned to CID	
Total	376
Cleared by Arrest	121
Closed	138
Active	30
Inactive	18
Situation Resolved	49
Unfounded	8
Referred to Other Agency	2
Other	10

**Cleared by Arrest:** An investigation resulting in at least one arrest.

**Closed:** An investigation that is closed with no arrests.

**Active:** Currently assigned and under investigation.

**Inactive:** A case in which all current investigative leads have been exhausted, but will be reopened if new information is obtained.

**Situation resolved:** A case in which law enforcement assisted in resolving an incident, no arrests made, no additional investigation anticipated.

**Unfounded:** A case reported to law enforcement but investigation revealed the incident did not occur as reported, deemed false or baseless.

**Information:** A report used to compile information, often criminal intelligence.

### Breakdown of the Cases Assigned to School Resource Officers

Total	422
Cleared by Arrest	213
Closed	63
Active	1
Inactive	18
Situation Resolved	109
Unfounded	4
Referred to Other Agency	0
Other	14

**Cleared by Arrest:** An investigation resulting in at least one arrest.

**Closed:** An investigation that is closed with no arrests.

**Active:** Currently assigned and under investigation.

**Inactive:** A case in which all current investigative leads have been exhausted, but will be reopened if new information is obtained.

**Situation resolved:** A case in which law enforcement assisted in resolving an incident, no arrests made, no additional investigation anticipated.

**Unfounded:** A case reported to law enforcement but investigation revealed the incident did not occur as reported, deemed false or baseless.

**Information:** A report used to compile information, often criminal intelligence.

Partnerships were key for members of CID, especially with the Child Advocacy Center which is imbedded in the SPD. Their advocates conducted 185 child interviews which is a 140% increase from 2020. In addition, CID partnered with Safe Harbor (SART) to emphasize the importance of Sexual Assault Awareness in April by using department social media, placing magnets on squads, tying ribbons in trees, and discussing on WHBL. CID is also an active member of the Overdose Fatality and Child Death Review Committees. Detectives also work closely with the Sheboygan County Human Trafficking Task Force in order to identify children at risk and offer services to victims in need. Finally, department personnel worked alongside Health and Human Services as they incorporated the Clean Needle Exchange program in Sheboygan.



Samantha Nauman, Forensic Interviewer  
Lakeshore Regional Child Advocacy Center



Detective Eric Edson  
Kelly Meyer, WHBL Program Director

## CRIMINAL INVESTIGATIONS DIVISION

Technology and the ability to use technology is required within Law Enforcement in order to conduct investigations and share evidence with supporting agencies. In 2021, equipment upgrades were made available to the CID Digital Evidence Manager as well as the Computer Forensic team. The Department of Justice provided funding to the computer forensic lab as part of our involvement in the WI DOJ ICAC (Internet Crimes Against Children) program. Detectives handled 34 ICAC investigations associated with pornographic images.



**CRIMINAL INVESTIGATIONS DIVISION**



The Property and Evidence Officer assigned to CID is instrumental in managing items taken into possession by the SPD. In addition, those items are tracked as they are routed to and from supporting agencies. It is also the responsibility to return and purge items no longer needed for investigative purposes. In 2021, the efforts to return and purge items increased by over 200%. This included the destruction of approximately 200 weapons by the State Crime lab. The Drug Drop Off located at the SPD also continues to support the mission of disposing of unwanted narcotics, and nearly a ton of unused medication was collected in 2021.

Total number of property & evidence items  
logged into the SPD property room

**3,017**

Total number of property & evidence items  
purged or returned

**7,804**



**300**

Items processed  
at the Crime Lab



**1,735** Pounds

Collected in the Prescription  
Drug Drop Off Box

**CRIMINAL INVESTIGATIONS DIVISION**

## The MEG Unit

The Sheboygan County MEG Unit continued to address narcotic sales and distribution. In addition to arresting offenders, significant amounts of narcotics were seized during the course of the investigations. The street value of these narcotics is great but the true value was not allowing these narcotics into the hands of users.



### Illegal Drugs Seized

9 Kilos of Methamphetamine, 6 Kilos of Cocaine, 2 Kilos of Fentanyl, 20 Kilos of THC

12

Community Talks about Drug Awareness & the Opioid Crisis



2700

Pounds

National Prescription Drug Take Back Campaign



## PATROL DIVISION

### Captain Kurt Zempel

The Sheboygan Police Department's patrol division is responsible for responding to calls for service from the community, providing uniformed patrol in marked squad cars to help deter crime and enforce traffic laws, and working collaboratively with neighborhoods to resolve ongoing crime and quality of life problems. The division provides around-the-clock police services with a staff of approximately 60 police officers and supervisors. Each patrol officer and supervisor is also assigned a group of neighborhoods in the city where they monitor ongoing problems and build relationships with residents, stakeholders and other service providers to help improve the conditions of the neighborhood.

All members of the patrol division are encouraged to be proactive in addressing crime, traffic or disorder problems that arise in their assigned areas. This includes promoting ways that residents and businesses can prevent victimization by caring for and securing their properties, using exterior lighting at night, and engaging in safe driving practices. All officers in the patrol division are responsible for monitoring their assigned areas for public safety trends and threats, and then use education, collaboration and enforcement strategies to help resolve them.

The patrol division is also home to the department's Street Crimes Unit, which is a proactive investigation, intelligence-gathering, and interdiction unit tasked with confronting serious crime and disorder problems in our neighborhoods.

In 2021, the patrol division began a coordinated social media and enforcement strategy to address traffic safety, crime reduction and common ordinance violations. Each month a focus area was selected and the department used social media to educate the public about violations that contribute to crashes, how to keep your property safe from theft or burglary, or the importance of following city ordinances. At the same time, officers were out in the community carrying the same awareness and education message, and paying attention for those same behaviors. This helped us exceed our goal of reducing crashes below 1,500 for the year and helped contribute to historically low property crimes.





In July the department held a community conversation to announce the launch of our “Transparency Hub” webpage, which highlights steps the department has taken to ensure that police services are delivered justly and compassionately, consistent with our values of Leadership, Integrity, Professionalism, Competence, Accountability and Teamwork. The hub includes information about department training on procedural justice, de-escalation, implicit bias, and crisis intervention as well as policies regarding use of force and details of our accountability to the community through numerous engagement programs. The hub is available at <https://sheboyganpolice.com/divisions/transparency/>



Neighborhood Beat Patrol officers and others from the department supported the outdoor fun in February at Winterfest at Fountain Park, sponsored by the Gateway, Kuehne Park and Maple Heights Neighborhood Associations.



Members of the department and their families volunteered to help serve food at Sheboygan’s first Juneteenth Day celebration.



In October, the department held its second annual Community Barbecue in partnership with Black American Community Outreach at Fountain Park.



The department partnered with the Sheboygan County Humane Society for its “Adopt with a Cop” program to promote the adoption of shelter pets.

## PATROL DIVISION



Our Neighborhood Beat Patrol officers hosted the 5th annual “Operation Blue Santa” which provided a holiday dinner, presents and photos with Santa to seven Sheboygan families.



Members of the patrol division participated in the annual City of Sheboygan Landlord Training Program, which helps landlords learn how to support vibrant neighborhoods through responsible rental practices.



Volunteers from the department pitched in on projects in the Franklin Park Neighborhood for Habitat for Humanity’s annual “Rock the Block” neighborhood revitalization program in September.



Neighborhood officers conducted several “Brat with a Cop” pop-up barbecues over the summer to meet with neighbors and talk about community issues.



In August, the department participated in the second-annual Unity Walk with many other community organizations. We are proud to support events like this that show that Sheboygan is a great community because of its diversity, and that we can only continue to create safe, healthy neighborhoods by working together!



In response to state and national events, the department conducted a review of its preparedness for the safety of large-scale demonstrations and large community events. This planning included the purchase of updated safety equipment and development of an operational plan template that balances rights of free expression and public safety needs.

## PATROL DIVISION

## BEAT OFFICERS

The Beat Officer Position was created in 2016 and consists of two officers specifically assigned to identified neighborhoods on the North and South side of the city. The Beat Officers engage in outreach activities to build relationships, form partnerships, identify and solve problems. Beat Officers develop plans and activities that decrease the impact of problems within the neighborhood, lead to a decrease in crime and increase social cohesion and collective efficacy within the Neighborhood. By working in a collaborative manner, they develop solutions that are specific to the neighborhood.

The Beat Officers are a resource and support neighborhoods who are seeking to be recognized formally – this year Kuehne Park, Franklin Park and The Flats all achieved this goal. In addition to supporting neighborhoods, Beat Officers address quality of life issues, focusing on voluntary compliance. In 2021 Beat Officers addressed 99 abandoned autos and 68 ordinance violations. Also, with the assistance of DPW and city residents, 44.65 tons of garbage and large items were collected and disposed of throughout the City at Neighborhood clean-ups. In addition to focusing on Neighborhoods, Beat Officers work collectively with other people and organizations to have and create positive outcomes within our community.

In October 2021, Officer Alicia Rotier was honored at the Wisconsin State Capitol with the "2021 Hometown Hero Award – First Responder of the Year for the 26th and 27th Assembly Districts." Officer Rotier received the award for her life saving efforts while responding to multiple incidents this past year.

We are so grateful she is part of our team!



Representative Tyler Vorpapel, Officer Alicia Rotier, Chief Christopher Domagalski, Representative Terry Katsma

**PATROL DIVISION**



## INFORMATION SERVICES DIVISION

Cassandra Wohlgemuth

Information Services at the Sheboygan Police Department consists of the following positions:

1 Administrative Assistant/Office Supervisor, 1 Crime Analyst, 1 Time Agency Coordinator, 2 Department Secretaries, 7 Records Specialist Clerks, 1 PT Records Specialist Clerk, 1 LTE (limited term employment) Records Specialist Clerk.

The civilian staff are the foundation of the department and provide support to all levels of the department. Without their competence, leadership and attention to detail, processes and service to our citizens would come to a halt. The civilian staff is very proud to provide excellent service to the department and citizens of Sheboygan.

The following slides contain statistical data compiled by the Crime Analyst.



# 22,269

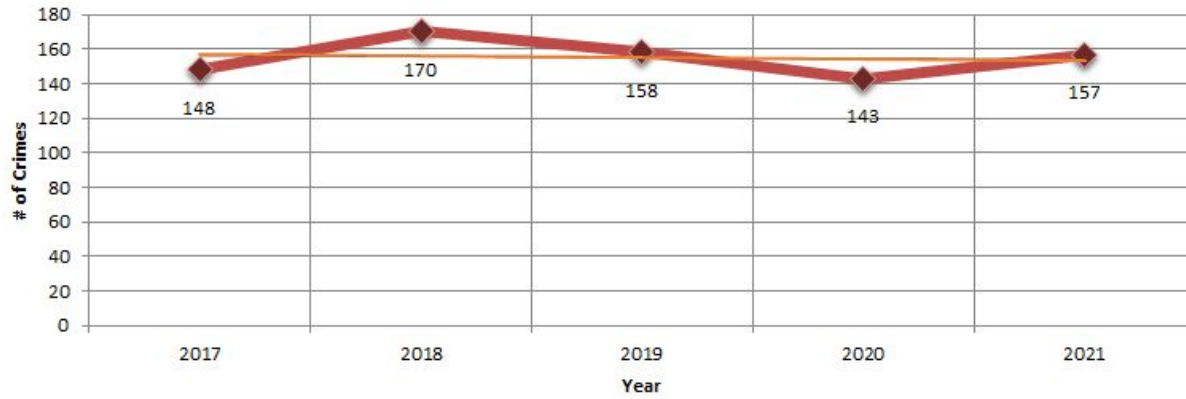
TOTAL NUMBER OF LAW INCIDENT COMPLAINTS  
FOR THE CITY OF SHEBOYGAN  
POLICE DEPARTMENT  
IN 2021

Part I Crimes						
	2017	2018	2019	2020	2017-2020 Avg	2021
Homicide	0	0	1	2	1	1
Rape	27	14	33	20	24	39
Robbery	12	10	10	14	12	5
Agg. Assault	109	146	114	107	119	112
<i>Violent</i>	<b>148</b>	<b>170</b>	<b>158</b>	<b>143</b>	<b>155</b>	<b>157</b>
Burglary	92	90	89	96	92	82
Theft	706	719	678	689	698	563
MV Theft	33	25	19	35	28	34
Arson	12	8	3	10	8	5
<i>Non-Violent</i>	<b>843</b>	<b>842</b>	<b>789</b>	<b>830</b>	<b>826</b>	<b>684</b>
<b>Total Part I</b>	<b>991</b>	<b>1,012</b>	<b>947</b>	<b>973</b>	<b>981</b>	<b>841</b>

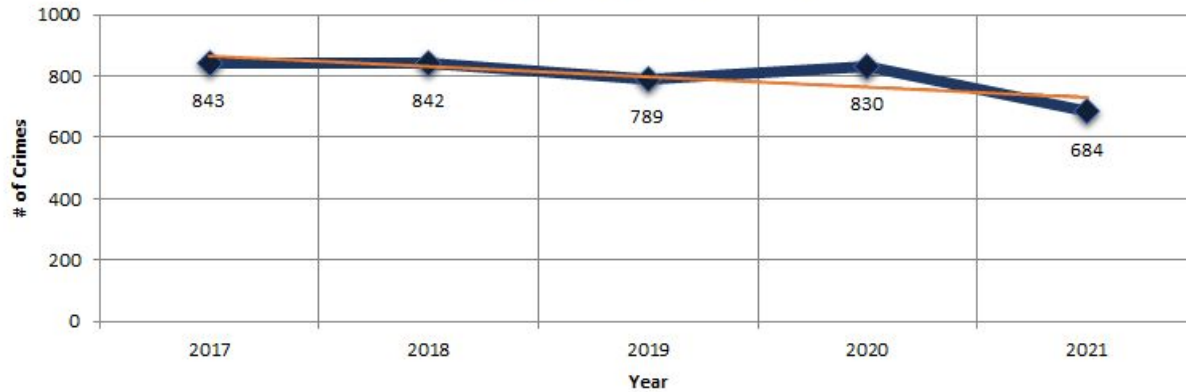
In 2017, the SPD transitioned from reporting crime in the Uniform Crime Reporting format to the National Incident-Based Reporting System Format. The NIBRS reporting includes up to 10 offenses per incident, provides detail on the context of crime, improves understanding on multi-offense incidents and collects data on 52 crimes across 24 offense categories.



### Annual Violent Crime

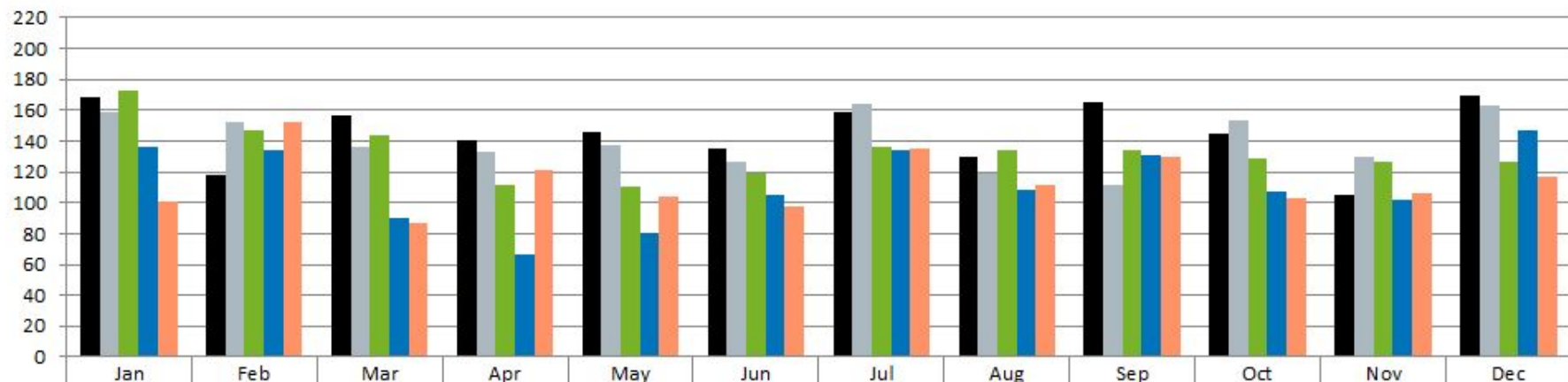


### Annual Non-Violent Crime



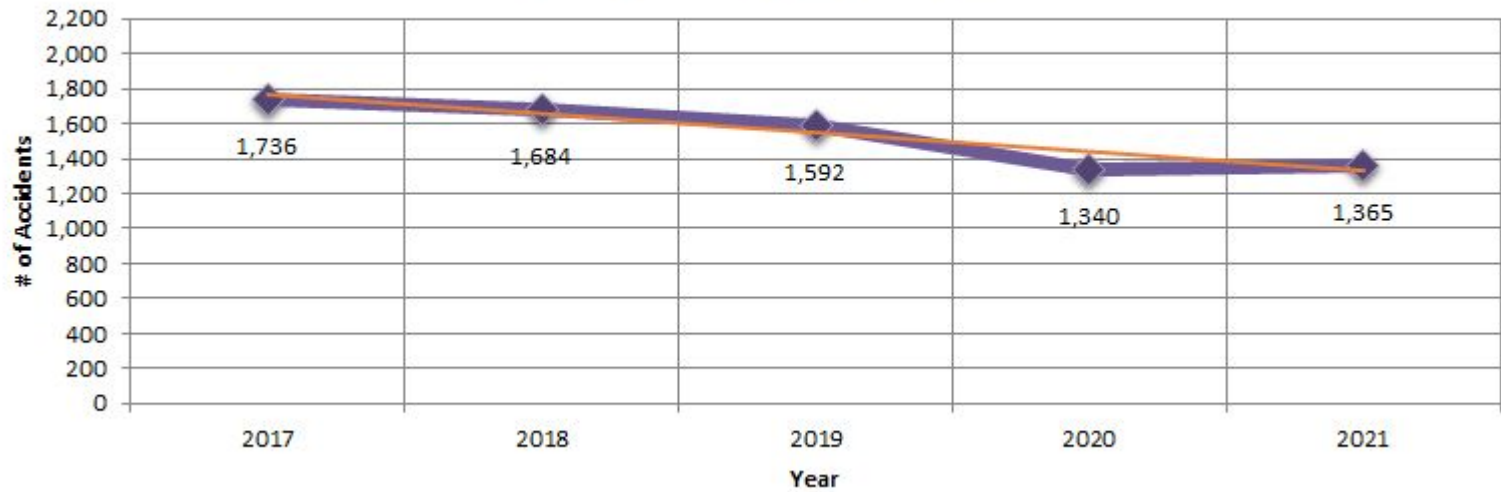
# Traffic Accident Data

<b>2020 Total</b>	<b>1,340</b>	<b>2021 Total</b>	<b>1,365</b>	<b>Difference</b>	<b>+25</b>	<b>Percent</b>	<b>+2%</b>
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	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
■ 2017	168	118	156	140	146	135	159	130	165	145	105	169
■ 2018	159	152	136	133	137	126	164	119	112	153	130	163
■ 2019	173	147	144	112	110	119	136	134	134	129	127	127
■ 2020	136	134	90	66	80	105	134	108	131	107	102	147
■ 2021	101	152	87	121	104	98	135	111	130	103	106	117

## Annual Traffic Accidents



# Community Outreach

Partnering together to make our city the best it can be.





# Winterfest put on by Gateway, Kuehne Park, and Maple Heights Neighborhood Associations.



The Officers had a lot of fun competing in the snowman building competition!



# 2021 Citizen Academy



Though the 2021 Citizen Academy was modified in both length and content, we were still able to provide citizens with an opportunity to gain knowledge and a better understanding of the vision, values, goals, and operations of the Sheboygan Police Department. The Citizen Academy is designed to be interactive through lectures, demonstrations and practical exercises. Participants are exposed to many areas of police work including the hiring process, current department initiatives, police investigations, use of force, and the legal system.





# 2021 Junior Police Academy



In 2021, the Sheboygan Police Department hosted two Junior Police Academy (JPA) sessions. The cadets learned about day-to-day police operations such as crime scene investigations, traffic stops and arrest tactics. We would like to thank the Sheboygan County Sheriff's Department for bringing their Bearcat (armored vehicle) as well as their drone team! They also had presentations by the Emergency Response team, the Dive team and the K-9s. They ended the week with a mock crime scene. The cadets had to solve a crime by interviewing witnesses, collecting and then analyzing physical evidence.



# Neighborhood Events



Throughout 2021, officers were able to meet many of our neighbors during Pop-Up BBQ and Brat with a Cop events.



# Community Conversation



The Sheboygan Police Department and Black-American Community Outreach held a community conversation at Hope Community Church to discuss current issues in policing and get feedback on how we can serve our community better. We introduced a new tool to share information about steps we have taken to address current issues of police-community relations, such as training on de-escalation and implicit bias, internal accountability mechanisms, and the citizen complaint process. Known as a "transparency page," we are hopeful that it will be a useful tool for members of our community who want to learn more about our efforts to continue to build trust and best equip our officers to respond to the changing needs of our community.





## 2nd Annual Community BBQ



The 2nd annual Community BBQ, put together by the City of Sheboygan, Sheboygan Police Department and Black-American Community Outreach, is an event that celebrates unity, once again demonstrating that we are better together.



# 2021 Cops and Bobbers



We were so excited to get this program back up and running! Cops and Bobbers is an event to focus on building relationships with children between the ages of 7 and 12 years old. Our goal is to teach children how to fish, while giving them another experience or hobby to enjoy, rather than having those same children get involved in crime or drugs. While partnering with local organizations, and volunteers from the Police Department, Cops and Bobbers has been able to take over 100 kids fishing for the afternoon since its start in 2016.





# 2021 National Night Out



National Night Out was a great summer event, promoting police-community partnerships and camaraderie to make our neighborhoods safer, more caring places to live.



# Safe Harbor of Sheboygan County



Officer Kim Yang partnered with Safe Harbor of Sheboygan County to support the shelter and raise awareness of domestic violence. The generous donations of groceries and supplies that were collected helped residents of the shelter as well as the Hmong and Southeast Asian program which brings victims of domestic violence together for a meal.



## 2nd Annual Unity Walk



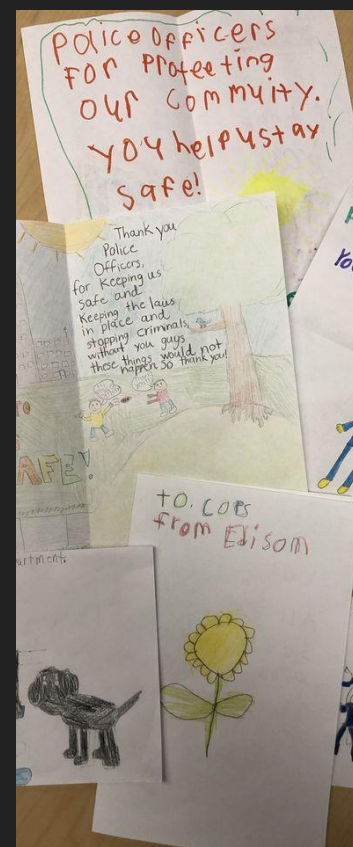
The Sheboygan Police Department was proud to be a part of the 2nd annual "Unity Walk" with Black-American Community Outreach and all the other groups represented. Your support of a united community is what makes Sheboygan great!



# Supporting the Schools



Officer Bryan Pray and the Sheboygan Police Department were able to support Sheridan Elementary School with a donation of school supplies from the community. The kids supported us all year with cards that warmed our hearts.





# Trunk or Treat



Officers took part in the Triple Nickel Post 555 American Legion Trunk or Treat event. Beat Officers Kevin Post and Dana Mugan had a great time passing out some treats, decorating the car and seeing all the great costumes at Lakeshore Lanes. The SPD was happy to help the kids in our community enjoy a safe and happy Halloween!

# 5th Annual Operation Blue Santa



The Sheboygan Police Department hosted the 5th Annual Operation Blue Santa. With the help of City of Sheboygan – City Hall, Mead Public Library Shoreline Metro, Sheboygan Police Benevolent Association, and the Sheboygan Fire Department we were able to help out seven families this year! The families were treated to dinner, presents, photos with Santa and a trolley ride through Rotary Making Spirits Bright.



## Adopt with a Cop



With many in the SPD family having adopted rescue animals into their own homes, we are proud to partner with the Humane Society of Sheboygan County to help find "forever homes" for their current furry guests! Watch our Facebook page as we introduce these adoptable, adorable friends.



# Celebrating Success

The 2021 Sheboygan Police  
Benevolent Association Service Awards





# 2021 Sheboygan Police Benevolent Association Service Awards



The Service Awards recipients were nominated by fellow officers, supervisors and civilian co-workers. They represent those who strive to go above and beyond what is expected of them by their peers and the public. These men and women...our co-workers, friends and family members...did not ask to be put in heroic situations, but rather found themselves in circumstances that allowed them to demonstrate the qualities of a hero.



## Police Officer of the Year:

Presented to an officer for exemplary service to the community, which involves performance and achievement above and beyond that which is required by an officer's basic assignment.



Officer Thomas Aker

## Civilian Employee of the Year:

Presented to a non-sworn employee for exemplary service to the community, performance and achievement above and beyond that which is required by the employee's basic assignment.



Cal Stoffel

# 2021 Sheboygan Police Benevolent Association Service Awards



Officer Bryan Pray

## Medal of Valor:

Presented to an Officer for an act of extraordinary bravery or heroism in the line of duty at imminent personal risk to life, under circumstances evincing a disregard of personal consequences. This award is meant to recognize officers whose actions are considered as having gone above and beyond the call of duty, or to recognize an officer who has performed an act of bravery displaying extreme courage while knowingly facing imminent danger.

## Life Saving Award:

Presented to sworn and/or non-sworn individuals for performing an act, through prompt and decisive action, under extraordinary circumstances, that saves or significantly prolongs the life of another.



Officer Carolina Warrens

# 2021 Sheboygan Police Benevolent Association Service Awards



## Meritorious Service Award:

Presented to an officer for exceptional performance of outstanding service on behalf of the department, while carrying out an act of great responsibility, or of critical importance to law enforcement.



Officer Anna Taylor



Officer Trisha Saeger

## Citizen's Distinguished Service Award:

Presented to individuals, who are not members of the police department, who through courageous acts of bravery and/or personal risk have assisted in apprehending a criminal, aiding an officer during a critical incident, or who demonstrated exceptional cooperation with the department in the accomplishment of its mission.



Chaplain Ethan Tews

# Thank you

For your support in 2021

Miesfeld's

Tietz's Piggly Wiggly

Art's BBQ

Festival Foods

Black American Community Outreach

Hope Community Church

The Roasted Gobblers

The Wharf

Sheboygan Police Benevolent Association

Shoreline Metro

O'Callaghan's

Walmart

Lakeside Pepsi

Advance Auto Parts

Old Wisconsin

City of Sheboygan - City Hall

Mead Public Library

Anglers Avenue

Sheboygan Fire Department

Woodlake Market

Wigwam Socks

The Lost Sheep Yarn Shop

VFW Post 9156

Miss Lady Jane Studios

McDonald's

American Legion Triple Nickel Post 555

Sheboygan Countywide Crime Stoppers

# Thank you



For your support of the SPD K9 Fund

Elizabeth Krause  
Theodore Bergstrom  
Kaker's All Home Maintenance, LLC  
Brent Vreeke  
Raquel Valdez  
City of Plymouth  
Bernard Juday  
Vincent and Kathleen Shircel  
Pamela Oehldrich  
Sheboygan Chevrolet  
Barbara Heller  
Country Financial Services

William Alder  
Joshua Grupe  
Blanca Lozano  
Gaming Generations  
Sheboygan Automotive Center LLC  
Raw Dawg  
Linda Theune  
Ballhorn Chapels & Crematory  
Vincent and Kathleen Shircel  
Joseph Hanna  
Linda Theune  
Sargento Foods  
Briella Heimerl





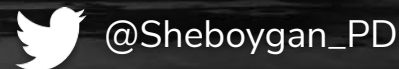
# SPD ANNUAL REPORT 2021

The Sheboygan Police Department's 2021 Annual Report was produced by Cassandra Wohlgemuth and Cal Stoffel.

Special thanks to all those who submitted information to make this report possible and to Detective Paul Olsen for many of the beautiful photos.



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The SPD utilizes the following social media venues to disseminate information to the public; Nixle, Twitter, Nextdoor, Facebook and YouTube. Nixle is a community information system that is available via email, your cell phone by text message, and over the web via Twitter and Facebook.